

## **Nuclear Power Reactors in California**

As of mid-2012, California had one operating nuclear power plant, the Diablo Canyon Nuclear Power Plant near San Luis Obispo. Pacific Gas and Electric Company (PG&E) owns the Diablo Canyon Nuclear Power Plant, which consists of two units. Unit 1 is a 1,073 megawatt (MW) Pressurized Water Reactor (PWR) which began commercial operation in May 1985, while Unit 2 is a 1,087 MW PWR, which began commercial operation in March 1986. Diablo Canyon's operation license expires in 2024 and 2025 respectively. California currently hosts three commercial nuclear power facilities in various stages of decommissioning.<sup>1</sup>

Under all NRC operating licenses, once a nuclear plant ceases reactor operations, it must be decommissioned. Decommissioning is defined by federal regulation (10 CFR 50.2) as the safe removal of a facility from service along with the reduction of residual radioactivity to a level that permits termination of the NRC operating license. In preparation for a plant's eventual decommissioning, all nuclear plant owners must maintain trust funds while the plants are in operation to ensure sufficient amounts will be available to decommission their facilities and manage the spent nuclear fuel.<sup>2</sup>

Spent fuel can either be reprocessed to recover usable uranium and plutonium, or it can be managed as a waste for long-term ultimate disposal. Since fuel re-processing is not commercially available in the United States, spent fuel is typically being held in temporary storage at reactor sites until a permanent long-term waste disposal option becomes available.<sup>3</sup>

In 1976, the state of California placed a moratorium on the construction and licensing of new nuclear fission reactors until the federal government implements a solution to radioactive waste disposal. The <a href="Warren-Alquist Act">Warren-Alquist Act</a> is the legislation that created and gives statutory authority to the California Energy Commission. The Warren-Alquist Act sections § 25524.1 and § 25524.2 provide the specific language for the nuclear fission reactor moratorium.

Figure 1: Diablo Canyon Nuclear Power Plant

<sup>&</sup>lt;sup>1</sup> NRC webpage on the Decommissioning of Nuclear Facilities, https://www.nrc.gov/waste/decommissioning.html.

<sup>&</sup>lt;sup>2</sup> California Public Utilities Commission webpage <a href="https://www.cpuc.ca.gov/General.aspx?id=11369">https://www.cpuc.ca.gov/General.aspx?id=11369</a>

<sup>&</sup>lt;sup>3</sup> NRC webpage on the storage of spent nuclear fuel <a href="https://www.nrc.gov/waste/spent-fuel-storage.html">https://www.nrc.gov/waste/spent-fuel-storage.html</a>.





Source: Pacific Gas & Electric https://www.pge.com/en\_US/safety/how-the-system-works/diablo-canyon-power-plant.page

**Diablo Canyon Nuclear Power Plant**<sup>4</sup> has two Westinghouse-designed 4-loop pressurized-water nuclear reactors operated by Pacific Gas & Electric, the twin 1,100 MWe reactors produce about 18,000 GWh of electricity annually. The facilities once-through cooling system (OTC) draws water from the Pacific Ocean to condense steam that is then used to drive the turbine systems.

- On June 21, 2016, PG&E announced a Joint Proposal with some labor and environmental organizations to increase investment in energy efficiency, renewables and storage, while phasing out nuclear power. The proposal indicated that the operating licenses for Diablo Canyon Units 1 and 2 would not be renewed when they expire on November 2, 2024, and August 26, 2025, respectively. PG&E's application to close Diablo Canyon, including the Joint Proposal, was approved by the California Public Utilities Commission in January 2018. In February, PG&E withdrew its application to the Nuclear Regulatory Commission for a licensing extension.
- Diablo Canyon Independent Safety Committee (DCISC) was established as a part of a settlement agreement entered into in June 1988 between the Division of Ratepayer

<sup>&</sup>lt;sup>4</sup> PG&E Diablo Canyon Power Plant website <a href="https://www.pge.com/en\_US/safety/how-the-system-works/diablo-canyon-power-plant/diablo-canyon-power-plant.page">https://www.pge.com/en\_US/safety/how-the-system-works/diablo-canyon-power-plant.page</a>.



- Advocates of the California Public Utilities Commission (CPUC), the Attorney General for the State of California, and Pacific Gas and Electric Company (PG&E).<sup>5</sup>
- Diablo Canyon Independent Peer Review Panel (IPRP) is comprised of technical experts
  from the California Energy Commission, California Geological Survey, California Coastal
  Commission, California Seismic Safety Commission, and the County of San Luis Obispo.
  PG&E submits its seismic studies to the IPRP for review. Following the submission of
  these studies, the IPRP convenes for public meetings to review and discuss the results,
  and ultimately submits an IPRP Report.



Figure 2: Humboldt Bay Nuclear Power Plant

Source: Pacific Gas & Electric <a href="https://www.pge.com/en\_US/about-pge/environment/what-we-are-doing/buildings-and-operations/humboldt-bay-power-plant.page">https://www.pge.com/en\_US/about-pge/environment/what-we-are-doing/buildings-and-operations/humboldt-bay-power-plant.page</a>

**Humboldt Bay Nuclear Power Plant**<sup>6</sup> was a 63 MW boiling water reactor, owned by Pacific Gas and Electric Company that operated from August 1963 to July 1976. It was the seventh licensed nuclear plant in the United States. It was closed because the economics of a required seismic retrofit could not be justified following a moderate earthquake from a previously unknown fault just off the coast.

• PG&E announced plans to permanently shutter the plant in 1983, and it was then placed in SAFSTOR inactive status in 1988.

<sup>&</sup>lt;sup>5</sup> Diablo Canyon Independent Safety Committee webpage <a href="http://www.dcisc.org/index.php">http://www.dcisc.org/index.php</a>.

<sup>&</sup>lt;sup>6</sup> PG&E Humboldt Bay Power Plant website <a href="https://www.pge.com/en\_US/about-pge/environment/what-we-are-doing/buildings-and-operations/humboldt-bay-power-plant.page">https://www.pge.com/en\_US/about-pge/environment/what-we-are-doing/buildings-and-operations/humboldt-bay-power-plant.page</a>



- In 2004, Pacific Gas and Electric Company announced that three nuclear fuel rods were unaccounted for due to conflicting records of their location. The fuel rods were never accounted for.
- In December 2008, PG&E finished moving the spent nuclear fuel into dry cask storage on site. Decommissioning started in 2010.
- In 2012, PG&E concluded that complete removal of the reactor caisson, and containment by a cement slurry wall, is the only appropriate alternative to meet NRC standards for remediating C-14 contamination.
- Based on PG&E's schedule of planned decommissioning activities, which incorporates various assumptions, including approval of its proposed new scope, decommissioning of the site is expected to conclude in 2019.
- Currently, used fuel rods are being stored in a below grade ISFSI 44 feet above sea level
  in containers with 22,000 pound lids. These containers are filled with Helium, and will
  remain onsite until moved by the Department of Energy to a storage facility. According
  to the NRC (Nuclear Regulatory Commission), the dry casks are safe for at least 60 years
  beyond their licensing agreement.

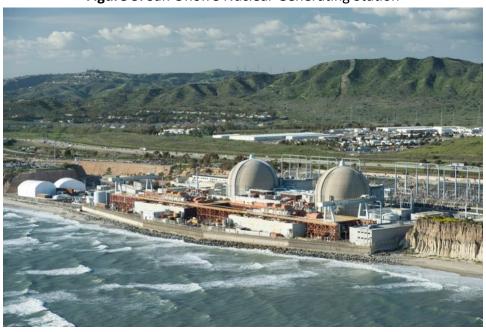


Figure 3: San Onofre Nuclear Generating Station

Source: Southern California Edison https://www.songscommunity.com/multimedia/images

The **San Onofre Nuclear Generating Station** (SONGS) (Operated by majority owner Southern California Edison), about midway between Los Angeles and San Diego, went offline in January



2012 and was ordered by the Nuclear Regulatory Commission to stay offline while tubing wear issues were investigated. Subsequently, plant owners announced in June 2013 that remaining Units 2 and 3 would be permanently retired. SONGS Unit 1 operated from 1968 to 1992. Unit 2 was started in 1983 and Unit 3 started in 1984 with retirement of both units announced June 2013.

- Unit 1 was a 456 MW pressurized water reactor. It was closed by its owners rather than
  incur \$125 million in required modifications. Unit 2 & 3, two-loop pressurized water
  reactors, generated 1,127 MWe gross, and 1,070 MWe and 1,080 MWe net respectively,
  when operating at 100%.
- Edison International, parent of SCE, holds 78.2% ownership in the plant; San Diego Gas & Electric Company, 20%; and the City of Riverside Utilities Department, 1.8%.
- Unit 2 was shut down in early January 2012 for routine refueling and replacement of the reactor vessel head. On January 31, 2012, Unit 3 suffered a radioactive leak largely inside the containment shell, with a release to the environment below allowable limits, and the reactor was shut down per standard procedure. On investigation, the replacement steam generators from 2011 in both units were found to show premature wear on over 3,000 tubes, in 15,000 places. In March 2012, the NRC forbade the plant to be reopened until the causes of its equipment problems were thoroughly understood and fixed.
- In August 2014, SCE announced decommissioning would take 20 years, cost \$4.4 billion and spent fuel would be held on-site in dry casks indefinitely.
- October 2015 the owners reached a \$400 million settlement with their insurers for outages caused by the failure. SCE received \$312.8 million, SDG&E \$80 million, and the city of Riverside \$7.16 million. March 2017 the International Chamber of Commerce ordered MHI to pay \$125 million compensation, capped per the contracted limit of liability.

Figure 4: Rancho Seco Nuclear Power Plant





Source: Sacramento Municipal Utility District <a href="https://www.smud.org/en/Corporate/Environmental-Leadership/Power-Sources/Rancho-Seco-Solar-II-Development">https://www.smud.org/en/Corporate/Environmental-Leadership/Power-Sources/Rancho-Seco-Solar-II-Development</a>

The **Rancho Seco Nuclear Power Plant**, located about 25 miles south of Sacramento, is owned by the Sacramento Municipal Utility District. The 913 MW Pressurized Water Reactor was operation from April 1975 to June 7, 1989. It was closed by public referendum.

- The U.S. Nuclear Regulatory Commission (NRC) staff in 1996 approved the
  decommissioning plan for the Rancho Seco Nuclear Power Plant. The dismantling
  process will occur in stages, with "final teardown" scheduled to begin in 2008. The
  nuclear spent fuel produced during 14 years of operation at Rancho Seco was kept cool
  in a water pool on site and is now in protective dry storage.
- In March 1978, a failure of power supply for the plant's non-nuclear instrumentation system led to steam generator dry out. In 2005, the United States Nuclear Regulatory Commission concluded that this event at Rancho Seco was the third most serious safety-related occurrence in the United States.
- All power generating equipment has been removed from the plant except the nowempty cooling towers.
- Additions to SMUD's Rancho Seco property have included massive solar installations and, more recently, the natural gas-fired Cosumnes Power Plant, brought online in 2006.
- October 2009, the Nuclear Regulatory Commission released the majority of the site for unrestricted public use.



 Primary item remaining for complete site decommissioning are the ISFSI and cooling towers.

The **Santa Susana Sodium Reactor Experiment** (SRE) was a small sodium-cooled experimental reactor built by Atomics International as part of a joint program with the United States Atomic Energy Commission at the Santa Susana Field Laboratory, near Moorpark in Ventura County. It came on line in April 1957, began feeding electricity to the grid on July 12, 1957, and closed February 1964. This reactor used sodium rather than water as a coolant and was coupled to a 6.5 megawatts electric-power generating system. It was considered the country's first civilian nuclear plant and the first "commercial" nuclear power plant to provide electricity to the public by powering the near-by city of Moorpark in 1957. On July 26, 1959, the SRE suffered a partial core meltdown. Thirteen of 43 fuel assemblies were damaged due to lack of heat transfer and radioactive contamination was released. The plant has subsequently been decommissioned and associated structures dismantled. Additional information can be found on the <u>U.S. Dept. of Energy's website</u> and the <u>SRE Wikipedia page</u>.

The **Vallecitos Nuclear Power Plant** near Pleasanton, Calif., was jointly built by PG&E and General Electric Company and operated from 1957 to 1967. This was a small, 30 MW power plant. On October 19, 1957, Vallecitos connected to the electrical grid and became the first privately funded plant to supply power in megawatt amounts to the electric utility grid. The plant was shut down in December 1967. The plant is in SAFSTOR and there are no plans for any significant dismantlement in the near future.

- General Electric (GE) Hitachi Nuclear Energy, an affiliate of the GE Company, owns the
  facility. The first commercially owned nuclear plant to supply power to the public was
  operated at the site from 1957 until 1963. From 1965 through 1975, VNC was used to
  conduct research work for the Atomic Energy Commission's (AEC) Nuclear Energy
  Program and the civilian nuclear power industry. AEC is a predecessor agency to the U.S.
  Department of Energy (DOE). The research activities were also performed between 1981
  and 1982. DOE contract work was subsequently discontinued. The facility is still used as
  a nuclear research center.
- Waste removal from VNC began in September 2009 and was completed in 2010. Most
  of the nuclear waste generated from the decontamination work was transuranic waste
  (TRU) that consisted of clothing, tools, rags, debris, and other items contaminated with
  small amounts of radioactive TRU elements. The TRU waste was packaged and then

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<sup>&</sup>lt;sup>7</sup> Vallecitos Nuclear Power Plant DOE webpage <a href="https://www.lm.doe.gov/Vallecitos/Sites.aspx">https://www.lm.doe.gov/Vallecitos/Sites.aspx</a>.



shipped to the Waste Isolation Pilot Plant in Carlsbad, New Mexico, for permanent disposal.

**Table 1:** List of California Nuclear Reactors

Name of Plant	Capacity (MW)	In Service	Owner
Diablo Canyon			
Unit 1 Unit 2	1,073 1,087	1985 1986	PG&E PG&E
San Onofre			
Unit 1 Unit 2 Unit 3	436 1,070 1,080	1968 - 1992 1983 - 2013 1984 - 2013	SCE/SDG&E SCE/SDG&E SCE/SDG&E
Humboldt Bay			
Unit 3 *	65	1963 - 1976	PG&E
Rancho Seco			
	913	1975 - 1989	SMUD
Vallecitos			
	30	1957 - 1967	PG&E/GE
Santa Susana			
	6.5 <sup>†</sup>	1957 - 1964	Atomics International

<sup>\*</sup>Units 1 and 2 are natural gas-fired thermal power plants on the same site.

Source: California Energy Commission

*<sup>†</sup>Southern California Edison installed and operated the electric-power generating system.*